6/16/78 Trip to Panama

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FILE LOCATION

Carter Presidential Papers-Staff Offices, Office of the Staff Sec.-Presidential Handwriting File, Trip to Panama--6/16/78 Box 91 Handwriting File, Trip to Panama--6/16/78 Box 91 RESTRICTION CODES

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DANGER CONFLIKT /COLDUSION JEF. CH > ST RESTR LIBERTY R WMS: CH CORRUPTED BY STATE 155 NO EST - NO LAWS APART IN LAW REL PERSON CANT DINORCE CANT IMPOSE LORD'S WILL - PROFESSION I am m + POLITICIAN NEVER DETECTED, EXPER CONFLICT G'S WILL US BE PUTY NOT UNSAVORY DE GRADING ACCOMPSPECING OPPOR A LOVE & JUSTICE CHANCE, BOLD MISSIAN -WE'RE INFLUENTIAL UNTO MUCH GIVEN /REA TO WHOM LOM MUNT AM MORE TOO MANY DEREUGT EX: H RIS- SZABBY- SEG TIMID VOICE = LESSON? SILENT - HRTT - BROAD DEFINE CONVENDEN RESO ARNS LOC - 45- 14-7 HOLOCAUST OTHER INT ? S = PEACE FREE, NUKES, BRIM, TERROR

Coop PROG- A BRYANT EV LIFE. GOUT: US - other Resp. DEMO / IND : INFL GOVE FREEDOM - GROWTH /LIMITS PRES. GONS PERS- CHILD PLAINS - RR - PLAINS - RIB BANTPRO-6RESS - BOLD MISSIONS OWN US GOD'S INHERENT ABE- GANDHI - MLK LRICE- A ARMS - L, MOON FOURNEWS-PEALE, SPIRIT & EVAN, PUB, HU, LINK ED BAPT - TOO INWARD NOT DENIAL of WORLD FATTE KNOW OURSELVS, GOD FALE FEARS & FULL LIFE - PRAYEL, ETC > ASSURANCE SOME > POLITICAL, OK ISMAH, TEREMIAH - GOD'S Judg, BASTIONS of POWER

5B lond. 6/16/78

Amb Jennis, Ker Hardy

> POL BROBS, MORAL, PRECEPTS NIEBUNA A SOCIETY US PERSONS (MOR MAN - IMMOR JOG) LOVE TOUT PRIDE, ARROGANCE LEADERS A ISOLA TION WORSHIP- BRIDGE 64P TIMIDIBY = BMIS DIFFICULT NO FAIL TRY HARD, GIVE UP RISK-BITTERICSS WANT U.S. PREEMINERY SO STRONG. NOT PROVE GENTLE, FAIR, PATIENT, GENEROUS PANAMA A TIME ISOLATION US STRONG SECURITY & OTHERS NOT IGNORE, ISO
" DOMINATE, STRONG NEW RESP, OPPOR handle? EMOTIONAL, SPIR MATURITY POWER, WEALTH - NOT ENOUGH ANALYZE FAULTS AUTH MORAL US MIL, HUMIL IS PRIDE, SERVE DOMINATE PERSON CONFLICT GOD, MAN NATION COUT MORAL, NO INFLYEN

Michael Copy Mada Suffragement Puppaga

NATIONS - INWARD TOURNEY

STRONGER

OUTWARD

(4)

MosEs - 40 yes mus -

JEFF Cloud, Pued

OUTWARD TOURNEY FM TAW.

- WHAT OR GOALS?

PERSON, DENOMINATION

NATION, GOALS SAME

PEACE, HUMILITY

HUM RIS BASED ON MORAL

ALLEVIATE SUFFERING,

HUNG, AFFLICT,

SHAME - I DEALS & FAITH

TOTHERS, LOVE

JEFF. CLOUD, PILLARY FIRE

GREAT OUTWARD & NOT

SUCCEEDED TOUT INWARD

WEITHER CAN OURS

IND, DENOM, NATION

THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS WASHINGTON 20506

M° S

June 13, 1978

MEMORANDUM FOR THE PRESIDENT

From: Ambassador Robert S. Strauss

RVS.

There are two things we discussed that you might want to consider with McIntyre and others:

- 1. Instruction to all Departments to develop a plan for cutting back on travel expense by 20 to 25 percent. I am advised that these budgets, generally speaking, are very full in this area.
- 2. A suggestion to the Departments of the Government that there will be absolutely no spending the last few months of the year to use up expiring appropriations. This has been a common practice for many years.

Jim- work on this.

b) Let me know what

procedure you're using in approto defect problems in appropriation Sub-lommittees- Im

priation Sub-lommittees- Im

gething the word too fate
gething the word too fateaggrapheted - J. C.

THE WHITE HOUSE WASHINGTON

June 16, 1978

Jim McIntyre

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Frank Moore

THE PRESIDENT'S SCHEDULE Friday-June 16, 1978

8:00 Depart South Grounds via Helicopter en route Atlanta, Georgia, and Panama.

PRESIDENT JIMMY CARTER
SOUTHERN BAPTIST CONVENTION
FRIDAY, JUNE 16, 1978

Be fore/After Conv. Coop PROGRAM Bryant

AMBASSADOR DENNIS, CONGRESSMAN BUCHANAN,
REVEREND HARDY, GLENDON McCULLOUGH, DISTINGUISHED GUESTS.....

Estife/gost AS PRESIDENT, I HAVE SEEN EVER MORE CLEARLY THAT,
THROUGHOUT THE WORLD, ALMOST EVERY LIFE IS TOUCHED BY
GOVERNMENT.

Es nation fus

IT IS ALSO OBVIOUS THAT EVERY OTHER NATION IS

TOUCHED BY THE GOVERNMENT OF THE UNITED STATES OF AMERICA.

ROSP

THIS PUTS A GREAT RESPONSIBILITY ON ME AND ON YOU AS AMERICANS -- AND AS CHRISTIANS.

Demo/Ind

IN A DEMOCRACY SUCH AS OURS, PEOPLE ARE THE SHAPERS
AND THE MASTERS OF THEIR GOVERNMENT, AND OUR INDIVIDUALITY
AND PERSONAL FREEDOM ARE CAREFULLY PRESERVED.

-- WE DECIDE, THEREFORE,

Juff gout

WE DECIDE, THEREFORE, NOT ONLY WHAT WE ARE AS

INDIVIDUAL PERSONS....BUT WE ALSO INFLUENCE WHAT OUR
GOVERNMENT AND OUR NATION ARE TO BE.

Tree low 6 row 4 Limits

AS CHRISTIANS, WE ARE TAUGHT TO USE THIS FREEDOM
FOR GROWTH AND TO LEARN THE PROPER LIMITS ON OUR OWN
PERSONAL FREEDOM AS WE CARE FOR OTHERS.

Pre- good personal

EVEN FOR A PRESIDENT, GOVERNMENT IS A VERY PERSONAL

THING.

child

LAST YEAR A CHILD WROTE ME: "WOULD YOU RATHER
BE PRESIDENT OR A REAL PERSON?"

IN SPEAKING TO YOU -- MY BROTHERS IN CHRIST -I HAVE KEPT THAT QUESTION IN MIND.

Macinostatio Copy Made
for Franciscotics Purposes

Jehumanize

OUR MODERN, FAST-CHANGING WORLD TENDS TO DEHUMANIZE EVEN THOSE WHO ARE NOT PRESIDENTS.

Conflict
priv inner
que autward

THERE IS A GROWING CONFLICT BETWEEN OUR PRIVATE INWARD AND OUR PUBLIC OUTWARD LIVES.

Plains

PR

WHEN I WAS A BOY IN PLAINS, GEORGIA.... (THAT'S
THE TOWN WHICH IS MY HOME)....I CAN REMEMBER STANDING
BY THE RAILROAD TRACK AS STEAM ENGINES ROARED AND
RATTLED THROUGH OUR TOWN.

THOSE BIG SILVER DRIVE WHEELS WERE TURNED BY BEING PUSHED AND PUMPED BY HUGE CONNECTING RODS.

BACK AND FORTH THOSE SHAFTS SURGED TO MOVE THE ENGINE AND THE LADEN CARS FORWARD.

BOTH DIRECTIONS OF THE RODS WERE ESSENTIAL IF
THE TRAIN WAS TO MAKE ANY PROGRESS AT ALL.

As Baptists, we are talking . . .

Proside 8. MIS

AS BAPTISTS, WE ARE TALKING THESE DAYS ABOUT PROGRES
"BOLD MISSIONS" -- A SELF-IMPOSED CHALLENGE TO OURSELVES
AND OTHERS TO DO GOD'S WILL BOLDLY AND EFFECTIVELY,
MAKING THE BEST USE OF OUR TALENTS AND OPPORTUNITIES.

own vs God TOO OFTEN, WE ARE WILLING TO SPEND OUR TALENTS

MORE FREELY FOR WEALTH, OR PERSONAL RECOGNITION, OR

VICTORY IN COMPETITION,....THAN FOR GOD'S WORK.

AS A SCIENTIST, AS A NAVAL OFFICER, AS A POLITICAL CANDIDATE,....I TRIED TO GIVE 100 PERCENT OF MY EFFORT, WITHOUT STINT.

BUT AS A CHRISTIAN, I HAVE TOO OFTEN GIVEN MUCH LESS.
THIS IS NOT AN INHERENT HUMAN TRAIT.

Not herent

2 Mis -

SOME MEN AND WOMEN SET OUT ON A BOLD MISSION
WITH TOTAL COMMITMENTS THAT LAST A LIFETIME, AND WITH
RESULTS THAT LAST FAR LONGER.

Abe- Gard hi-

ABRAHAM LINCOLN, MAHATMA GANDHI, AND MARTIN LUTHER KING, JR., WERE ALL SUCH MEN.

L Rice, A Aime

IN OUR OWN CHURCH, LUTHER RICE, ANNIE ARMSTRONG
AND LOTTIE MOON ARE AMONG THOSE WHOSE WHOLE LIVES
BECAME BOLD MISSIONS.

in + out

THEIR JOURNEYS WERE, AS OURS MUST BE, DIRECTED INWARD AS WELL AS OUTWARD.

Peace, growth

THE JOURNEY INWARD IS TOWARD INNER PEACE AND SPIRITUAL GROWTH;...THE JOURNEY OUTWARD LEADS TO EVANGELISTIC ENTERPRISES AND TO INVOLVEMENT IN PUBLIC

AFFAIRS AND THE PROBLEMS FACING HUMAN SOCIETY.

Evan - fus

--THESE JOURNEYS ARE . . .

Linked

THESE JOURNEYS ARE LINKED.

NEITHER CAN BE SUCCESSFULLY MADE ALONE.

FROM TIME TO TIME WE BAPTISTS HAVE BECOME SO

CONCERNED WITH THE JOURNEY INWARD THAT WE HAVE SHUNNED

INVOLVEMENT IN THE HUMAN PROBLEMS OF EVERYDAY LIFE.

Septists inwand

WE HAVE BECOME ISOLATED, SELF-CENTERED,

SELF-SATISFIED OR PROUD.

Not denial

THE JOURNEY INWARD SHOULD NOT BECOME A DENIAL

OF THE WORLD,...BUT RATHER A PREPARATION TO EXPAND

OUR LIVESAND TO MEET OUTWARD CHALLENGES AS THEY ARISE.

THE JOURNEY INWARD LETS US BECOME BETTER

ACQUAINTED WITH OURSELVES, SO THAT WE CAN FACE OUR FEARS,

SURRENDER THEM TO GOD, AND THEN FACE THE EXCITEMENT AND

The Challenge of a full life with CALM AND CONFIDENCE.

THROUGH PERSONAL MEDITATION, PRIVATE PRAYER,

AND REGULAR WORSHIP WITH OTHERS WE CAN GAIN THE

PERSPECTIVE AND THE ASSURANCE WE NEED TO UNDERTAKE

THE JOURNEY OUTWARD.

/her-

Some Political

THAT JOURNEY TAKES SOME OF US INTO THE POLITICAL WORLD.

WE MUST NOT SHY AWAY FROM THAT ARENA.

JEREMIAH, AFTER ALL, PRONOUNCED THE JUDGMENT OF GOD
FROM THE VERY BASTIONS OF POLITICAL POWER.

Pargu, collusion.

THERE IS, HOWEVER, A DANGER OF UNWARRANTED

Conflict, Conflict OR COLLUSION.

LEAD THE STATE TO RESTRICT INDIVIDUAL LIBERTIES.

-- ROGER WILLIAMS, WHO FOUNDED . .

ROGER WILLIAMS, WHO FOUNDED THE FIRST BAPTIST
CHURCH IN AMERICA, FEARED THAT THE CHURCH WOULD BE
CORRUPTED BY TOO CLOSE AN ASSOCIATION WITH THE STATE.

FROM THESE FEARS WAS BORN THE FIRST AMENDMENT

TO OUR CONSTITUTION, WHICH PREVENTS THE ESTABLISHMENT

OF A STATE CHURCH ON ONE HAND AND, ON THE OTHER HAND,

PROHIBITS LAWS AFFECTING THE FREE EXERCISE OF RELIGION.

SET APART IN LAW -- ALTHOUGH THE RELIGIOUS PERSON IN

Religious de not Public Life cannot divorce faith from the conduct of divorce

OFFICE, NOR USE PUBLIC OFFICE TO IMPOSE THAT FAITH ON

OTHERS.

Discussions Godo Will profession

MANY OF YOUR DISCUSSIONS HERE IN ATLANTA HAVE
FOCUSED ON HOW TO CARRY OUT THE LORD'S WILL IN OUR
OWN OCCUPATIONS AND PROFESSIONS.

I AM A SO<u>UTHERN BAPTIST LAYMAN</u>, DEACON AND SUNDAY SCHOOL TEACHER AND A FULLTIME POLITICIAN.

I HAVE NEVER DETECTED NOR EXPERIENCED ANY CONFLICT
BETWEEN GOD'S WILL AND MY POLITICAL DUTIES.

I KNOW MANY PEOPLE FEEL THAT POLITICS IS SOMEHOW UNSAVORY OR DEGRADING, BUT I HAVE NOT FOUND THAT TO BE TRUE.

POLITICAL SERVICE PROVIDES AN OPPORTUNITY, INSTEAD,
TO DO WHAT I PLEDGED TO DO WHEN I ACCEPTED THE DEMOCRATIC
NOMINATION NEARLY TWO YEARS AGO -- TO TRANSLATE LOVE
AGGRESSIVELY INTO SIMPLE JUSTICE.

--IT GIVES ME A CHANCE . .

Politics not

Oppor

Chance B Mission

IT GIVES ME A CHANCE FOR A BOLD MISSION.

MOST OF US HERE -- EVEN APART FROM ANY PUBLIC OFFICE OR POSITION -- ARE INFLUENTIAL IN OUR OWN PROFESSION OR IN OUR OWN COMMUNITIES, AND HAVE THE CHANCE TO PURSUE A BOLD MISSION IN LIFE.

spec duty

WE ALSO HAVE A SPECIAL DUTY, AS JESUS MAKES CLEAR:

"FOR UNTO WHOMSOEVER MUCH IS GIVEN, OF HIM SHALL BE

MUCH REQUIRED; AND TO WHOM MEN HAVE COMMITTED MUCH, OF

HIM THEY WILL ASK THE MORE."

FRANKLY, MANY OF US CHRISTIANS, TOO MUCH OF THE TIME, HAVE BEEN DERELICT IN THAT DUTY.

Hum Rts

LET US TAKE AS AN EXAMPLE = THE SUBJECT OF HUMAN RIGHTS.

Slavery

MORE THAN A CENTURY AGO, OUR ANCESTORS WERE IN THE FOREFRONT OF THE FIGHT TO PRESERVE SLAVERY.

MORE RECENTLY, THE CLERGY AND LAY MEMBERS OF OUR CHURCH WERE RARELY IN THE FOREFRONT OF THE FIGHT TO END SEGREGATION.

Timed Voice

OUR CHURCH WAS A TIMID VOICE ON CIVIL RIGHTS.

WE WERE LIKE THE BAD STEWARD WHO KNEW HIS LORD'S WILL AND PREPARED NOT HIMSELF.

Not leaved

NOR HAVE WE COMPLETELY LEARNED OUR LESSON,

EVEN YET.

-- IN SPITE OF ENCOURAGING .

100 mong s, lent. HRK broadly broadly

Arns

IN SPITE OF ENCOURAGING TRENDS AS A DENOMINATION,

TOO MANY OF US STILL REMAIN SILENT IN THE WORLDWIDE

STRUGGLE FOR HUMAN RIGHTS -- BROADLY DEFINED -
THE STRUGGLE FOR FREEDOM OF SPEECH AND SPIRIT; FOR AN

END TO HUNGER, ILLITERACY, POVERTY, DISEASE AND

JOBLESSNESS, AND RACIAL DISCRIMINATION.

A STRONG DECLARATION ON HUMAN RIGHTS MEANS THAT WE ARE CHANGING.

I COMMEND THE CONVENTION FOR THE CALL TO ACTION ON HUMAN RIGHTS HERE AND ABROAD.

I HOPE THAT WE, AS SOUTHERN BAPTISTS, WILL FOLLOW
THE EXAMPLE SET BY PAUL CARDINAL ARNS OF BRAZIL, AND
MANY OTHER CHURCH LEADERS AROUND THE WORLD IN THEIR
COURAGEOUS STRUGGLE FOR HUMAN RIGHTS.

Concern OUR CONCERN MUST ENCOMPASS NOT ONLY OUR OWN

COMMUNITIES AND OUR OWN COUNTRY.

IT MUST BE AS INTERNATIONAL AS OUR MISSION EFFORT ITSELF.

WE MUST NEVER, AS INDIVIDUALS, AS CHRISTIANS,

OR AS A NATION, TURN OUR BACKS ON HUMAN SUFFERING THE

WAY WE ONCE DID ON THE MILLIONS OF JEWS CAUGHT UP IN

THE HOLOCAUST.

MANY OTHER DIFFICULT AND CONTROVERSIAL

Perce, fundam, INTERNATIONAL ISSUES COME TO MY DESK EVERY DAY -
Maker,

January That I CANNOT AND WOULD NOT AVOID.

THEY ARE QUESTIONS OF WORLD PEACE, LIBERTY,

NUCLEAR PROLIFERATION, THE ARMS RACE, INTERNATIONAL

LAWLESSNESS, AND TERROPISM.

--THESE ARE ALL MORE THAN . .

- political probs

THESE ARE ALL MORE THAN POLITICAL PROBLEMS.

morel - of precept of facts

THEY ARE MORAL PROBLEMS AS WELL, BECAUSE EACH INVOLVES ISSUES DIRECTLY RELATED TO THE PRECEPTS OF OUR RELIGIOUS FAITH.

Niebuhr

I RECOGNIZE THAT, AS REINHOLD NIEBUHR SAID, A SOCIETY IS LESS LIKELY TO BE MORAL THAN ARE THE PERSONS WHO COMPRISE IT.

Ind love for Justice

AS INDIVIDUALS, OUR HIGHEST GOAL IS LOVE OF GOD AND OUR FELLOW MAN.

THE HIGHEST STANDARD POSSIBLE FOR A SOCIETY IS MORE MODEST -- NOT LOVE, BUT JUSTICE.

Public Mice Formite pride; and fance

THE PROBLEM FOR SOMEONE IN POLITICAL OFFICE

OR IN A POSITION OF LEADERSHIP IS TO STRIVE NEVERTHELESS

FOR LOVE -- AND TO DO SO WITHOUT ARROGANCE OR CALLOUSNESS OR COMPLACENCY.

Peader for A POLITICAL OR OTHER SOCIETAL LEADER RISKS

BECOMING ISOLATED -- FROM THE PEOPLE AND EVEN FROM

THE DAY-TO-DAY REALITY OF ORDINARY LIFE.

OUR TRAVEL ARRANGEMENTS, OUR SHOPPING HABITS,

OUR CIRCLE OF FRIENDS ARE NOT THOSE OF TYPICAL

AMERICANS, AND OUR CHILDREN ARE ALMOST ALWAYS PROTECTED

FROM THE HURTS OF POVERTY AND DISCRIMINATION.

THE SYSTEM IS RESPECTFUL OF US AND OUR PATH IS CONSTANTLY SMOOTHED.

Hand Leep lass

IT IS HARD FOR US TO REMEMBER, IF WE EVER KNEW,

WHAT IT MEANS TO BE POOR AND HELPLESS AND AFRAID,....

TO FEEL THAT THE SYSTEM ITSELF IS NOT FRIENDLY BUT

HOSTILE.

--A GENUINE AND EXPANSIVE . .

A GENUINE AND EXPANSIVE WORSHIP EXPERIENCE CAN BRIDGE THESE GAPS, AND REMIND US OF THE NEEDS OF THOSE WHO LOOK TO US FOR LEADERSHIP AND SERVICE.

Im, dity

AND WE MUST RESIST STILL ANOTHER TEMPTATION IF WE ARE TO SUCCEED IN THE TASKS OF RELIGIOUS OR SECULAR LEADERSHIP -- TIMIDITY.

SE.

B. M.s difficult

Tai hua

Ly

THE OUTCOME OF BOLD MISSIONS ARE MOST OFTEN IN DOUBT, AND WE KNOW THAT WE CAN AVOID BEING BRANDED FAILURES IF WE ARE CAREFUL NOT TO TRY TOO HARD OR IF WE GIVE UP SOON ENOUGH.

BUT WE MUST BE WILLING TO RISK FAILURE -- AND BE READY TO LIVE WITH THE BITTERNESS OF IT -- IF WE ARE TO SUCCEED AT ALL.

US Pre eminent

I WANT OUR COUNTRY TO BE PRE-EMINENT IN ALL THE WORLD -- AND NOT MERELY IN STRENGTH OF ARMS.

I WANT US TO BE CONFIDENT ENOUGH IN OUR STRENGTH THAT WE DO NOT HAVE TO PROVE THAT WE ARE STRONG.

AS IS THE CASE WITH A STRONG AND CONFIDENT PERSON,

Gentle, patient

Gentle, patient

I WANT OUR NATION TO BE GENTLE, AND PATIENT, AND FAIR,

fair, thoughtful AND GENEROUS.

Panama

I AM PROUD TO BE ON MY WAY TO PANAMA, WHERE WE WILL EXCHANGE RATIFICATION DOCUMENTS ON TREATIES WHICH SHOW THAT WE ARE CAPABLE OF JUST THOSE QUALITIES.

1 solation

THE PANAMA CANAL TREATIES SHOW THAT WE ARE COMING TO GRIPS, AS A NATION, WITH CHANGING TIMES AS WELL.

FOR MOST OF OUR HISTORY WE WERE PROTECTED BY FRIENDLY NEIGHBORS AND WIDE SEAS FROM SERIOUS MILITARY CHALLENGE.

⁻⁻Now our security is bound

Security Now our SECURITY IS BOUND TO THAT OF OTHER COUNTRIES.

Janoue - 150 Show WE CAN NO LONGER IGNORE OTHERS BECAUSE WE ARE ISOLATED, NOR DOMINATE OTHERS BECAUSE WE ARE STRONG.

WE ARE CHALLENGED BY NEW RESPONSIBILITIES, AND BY

OTHER CENTERS OF ECONOMIC AND MILITARY POWER, ... AND

HOW WELL WE HANDLE THIS NEW REALITY WILL DEPEND ON OUR

Spiritual MATURITY AS A NATION.

TO REMAIN A LEADER, IT IS NOT ENOUGH THAT WE ARE POWERFUL AND RICH.

Analyze our FAULTS AND NEEDS

Accurately, so as to correct those FAULTS AND MEET

THOSE CHANGING NEEDS.

OUR AUTHORITY MUST DERIVE FROM MORAL AS WELL AS moved of moral as Well as MILITARY LEADERSHIP, ... FROM HUMILITY RATHER THAN BLUSTER, ... FROM A DESIRE TO SERVE RATHER THAN TO DOMINATE.

JUST AS A LEADER WHO IS IN CONFLICT WITH GOD

Ashormoral WILL BE IN CONFLICT WITH MAN, ... SO A NATION WITHOUT

JOHN MORAL PRINCIPLES MUST EVENTUALLY LOSE ITS INFLUENCE

AMONG OTHER NATIONS.

NATIONS, LIKE MEN AND WOMEN, MUST UNDERTAKE THE INWARD JOURNEY IF THEY ARE TO SUCCEED IN THE OUTWARD JOURNEY.

Moses

THE LIFE OF MOSES SHOWS US THIS.

BEFORE

AFTER FLEEING EGYPT, HE SPENT 40 YEARS ON THE

JOURNEY INWARD -- TENDING THE SHEEP, MEDITATING, TRYING

TO OVERCOME TIMIDITY AND FEAR, TALKING TO GOD.

WHEN THE TIME CAME FOR HIM TO BEGIN HIS OUTWARD JOURNEY, MOSES WAS PREPARED.

AND YET STILL, EVEN AS HE STRUGGLED FOR AND WITH THE ISRAELITES, HE SOUGHT TIME WITH GOD ALONE.

HE FOUND TIME FOR THE PRAYER AND REFLECTION WHICH COULD HELP HIM THROUGH AN OUTWARD JOURNEY SO FULL OF STRUGGLE AND UNCERTAINTY.

THOMAS JEFFERSON ONCE PROPOSED THAT THE GREAT

SEAL OF THE UNITED STATES SHOW THE CHILDREN OF ISRAEL,

LED BY A CLOUD BY DAY AND A PILLAR OF FIRE BY NIGHT.

-- THE GREAT OUTWARD JOURNEY . . .

Good no hom

ISRAEL COULD NOT HAVE SUCCEEDED WITHOUT THE INWARD JOURNEY.

Aprilo persons,

NEITHER CAN <u>OURS</u> -- AS IN<u>DIVIDU</u>ALS,....AS A DENOMINATION,....OR AS A NATION.

THANK YOU.

#

THE WHITE HOUSE

WASHINGTON June 9, 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

7 H m.)

JIM FALLOWS, GRIFFIN SMITH

SUBJECT: Canal Zone Speech

At the moment you are not scheduled to make any public address in the Canal Zone. We think it is important for you to do so, even though the crowd may be small and certainly will not be sympathetic.

We have prepared the attached draft, which reflects the concerns we feel are uppermost in the minds of Zonians now.

These are the reasons we think you should make a speech in the Zone:

- 1. It is the responsibility of your office. More than ten thousand Americans live in the Zone, and you should speak to them openly, even if they are unsympathetic to your policy.
- 2. It is right. Many Zonians may think you are deliberately avoiding them if you spend 95 per cent of your time in Panama, helicopter over to Miraflores, and meet only with pre-selected "safe" Zonians at a luncheon. That can easily be misinterpreted as a lack of courage on your part.
- 3. It can help. The Zonians feel that their voices have been neglected in a matter that profoundly affects their lives. If they perceive our policy as hostile or indifferent or callous toward them when it is not, then we ought to take this opportunity to correct a needless misunderstanding. There are some very affirmative things you can say.
- 4. It is an essential balance to your speech to the rally of Panamanians in downtown Panama City. Whatever errors they may have made, the Zonians sincerely believe that they have been upholding American interests in the Zone for the benefit of all of us. There is a degree of humiliation to them if you speak only to a Panamanian crowd, in Spanish, a few hundred yards from the Zone itself. It would be as if a school principal went only to the pep rally for the visiting team. You should spare them that embarassment by speaking also in the Zone.

PUBLIC ADDRESS IN THE PANAMA CANAL ZONE

Fellow Americans, good afternoon.

A few months ago, as I was visiting with David McCulloch, the author of THE PATH BETWEEN THE SEAS, I began to sense his enthusiasm for the extraordinary engineering achievement the Panama Canal represents. But not until a few minutes ago, at Miraflores Locks, did I have the chance to experience personally the scope of this accomplishment, and to see first-hand the degree of professionalism and know-how that make this Canal work. If every agency of the Federal government displayed the same combination of talent and efficiency that you do, Washington would be a more successful place.

For many years, the legal arrangements governing the Panama Canal and the Zone have been a source of

Most people who looked at the situation agreed that Some change, of Some kind, was called for. I think most of you in the Canal Zone agree with that. We disagreed not about whether there should be changes, but about what those changes ought to be.

Sometimes those disagreements have been very strong. I have never failed to respect your opinions and the depth of your convictions. Nevertheless, I am convinced the course I chose was in the highest interest of our country; that the choice that was made was the right one.

I know you have felt you were defending American interests down here, and I respect your spirit and your loyalty to your country even if I do not, in this instance, share your judgment.

The Treaties are now a fact, and I am not here

minds, to argue, or to suggest that if you just understood the Treaties better, you would like them.

You do understand them. You are better informed than most Americans. For you they are not just a foreign policy abstraction, but something that alters your lives in a direct and immediate way. During the Senate debates, I expect the people of the Canal Zone could have supported the transistor radio industry single-handedly.

You know, as I do, that a great deal will change as a result of these Treaties. We can't pretend that the adjustments will be easy.

some of you will be leaving the only place on earth you have ever called home. That is a hard and painful thing to do. Some of you will be moving the graves of your parents and grandparents so that they

can remain in American cemeteries. In the years to come, you will almost certainly part company with many of your neighbors and closest friends. The Canal Zone is a true community -- yours for many generations -- and the disappointments and uncertainties you now face may at times seem too difficult to bear.

I understand that. I understand, too, that
you love this place. That is evident not only from what
you say but in what you do -- such as replacing the
Royal Palms that line the Prado with new, young trees
that are going to live for the better part of another
century. In Georgia, when we planted a tree we did so
because we felt our own roots were intertwined in the
soil where it grew. And the care and affection which
you have continued to bestow on the Canal Zone are the
clearest possible evidence that the isthmus will
spiritually belong to you and your children always.

So I came today not to win you over to my point of view, but because there is one thing I very much want to say:

I came because I care what happens to you.

Americans care what happens to you.

Some of you may have begun to doubt that. In the millions of words spoken and written about the 'Treaties, that one simple truth appears to have gotten lost in the shuffle.

I am concerned that our government may have left the impression that we are casting you adrift, unmindful of the work you have done and indifferent to your well-being. The most important thing I can tell you today is that this is not so. I regret it has too often seemed that way.

A few subordinate American officials, in trying to advance what they quite correctly consider to be our country's fundamental interests in Latin America, have sometimes appeared to cast you in the role of the "enemy."

You are not the "enemy." You are us, whether we agree or disagree, and your country and your government will honor its solemn obligation to you.

Assert

That obligation includes but is not limited to taking account of the problems and needs that concern you -- 00000 individuals -- as a result of the changes in your lives the transfer of the Canal will cause.

We have tried to fulfill this obligation in the Treaties as well as in the separate agreements and annexes. We will continue to do so in the enabling legislation. To the limit of our ability in an international agreement, our negotiations with Panama have sought to secure your rights and your welfare and your safety and your peace of mind.

For example, we have tried to preserve during the transitional period as many as possible of the civil liberties that Americans cherish. The Agreements implementing Articles II and IV of the Panama Canal Treaty set forth the terms of criminal jurisdiction and procedural guarantees in elaborate detail.

These are exceptional statements that reflect the deepest values we hold as a free people. They take account of your needs. We regard them as a fundamental part of our agreement with Panama -- not as mere window-dressing.

To ensure that they will be respected, I have done two things:

First, I made a point of reminding General Torrijos yesterday of the importance we attach to them. The General understands that we want to enter upon a new era of harmonious cooperation and good will between the people of Panama and the Americans associated with the Canal, and that there is no room for vindictiveness or bad faith in that relationship. It requires a hospitable and cordial attitude not only on your part, but on Panama's as well. We expect Panama to show strict regard for all its responsibilities toward you.

✓Second, to make sure that your voice is heard in the future, I am appointing an ombudsman, or special representative, whose function will be to assist any Americans associated with the Canal who feel that their rights under the new Treaty are being infringed in any way. This officer will be in the Department of Justice, unconnected in any way with the new Panama Canal Commission. He will be authorized to investigate all alleged violations and when necessary, speak on your behalf.7

We have also tried to carry out our obligation to you by ensuring that the terms and conditions of your employment will generally stay the same when the Treaty goes into effect. We know that the circumstances under which you work matter a great deal, as do good schools, medical care, and other services. These have not been neglected in the negotiations.

According to the Treaties, the Canal will increasingly be a place of Panamanian employment. Some of you will leave very soon; others can remain longer. I hope that all of you will help make this transition as smooth as possible.

I would like to say a few words to those of you whose jobs will be preserved and who are eligible to stay. Many of you are skeptical about your future here. I would not ask you to stay and be unhappy. I would ask you -- and I am asking you -- to give the new arrangement a fair chance. Approach it with an open mind.

We do need your skills, but that is not the only thing I am thinking of. I know that you are not like those Americans who live in Europe, in Asia or elsewhere in Latin America. By living in the Canal Zone, you have had the advantages of an American social environment and the benefits of American law. You may not want

ere in the second

to give these up. There is nothing wrong with feeling that way. But you may find that the changes here will not turn out to be as unsatisfactory as you imagine.

If, after giving things a fair chance, you are convinced that you and your family simply cannot lead the life you want here, the American government will give you unstinting support in your decision to relocate to the United States. We don't want to keep you here against your will or hold you hostage. We are trying -- and we hope you will help us succeed -- to bring about a successful new chapter in the history of the Canal that you have loved and benefitted for so long.

To all of you who live and work here in the Panama Canal Zone, your fellow Americans owe a continuing debt of gratitude. You have brought credit to yourselves and your country by operating the Canal efficiently, honestly, and honorably for the benefit of all nations.

The time when this was America's job alone is now coming to an end. The Treaties reflect that time and in so doing, they help guarantee that rest of the world will recognize our essential fairness and decency as a people.

Ultimately the success of the Treaties will depend on the ability and resourcefulness of the people of Panama, and upon their government's good faith in carrying out its responsibilities -- to the users of the Canal, to our country, and to you. I know that someday they will join us in looking back, with admiration and respect, at the dedication and devotion of the thousands of Americans who made the Canal one of the supreme human achievements of all time.

#

CONFIDENTIAL

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THE WHITE HOUSE

CONFIDENTIAL GDS

WASHINGTON

June 15, 1978

Henry

INFORMATION

MEMORANDUM FOR:

THE PRESIDENT

FROM:

HENRY OWEN

SUBJECT:

Energy and the Summit

1. Attached are:

a. A joint memo from Cy Vance, Mike Blumenthal, Jim Schlesinger, Stu Eizenstat, Frank Moore, Zbigniew Brzezinski, and me (Tab A), recommending that you meet with Congressional leaders next week to discuss what you will say about energy at the Summit.

- b. A memo from Stu (Tab B) agreeing with this recommendation, indicating that we may need to review what we can say about energy in light of this Congressional meeting, and making suggestions about what you might say in the meeting.
- 2. Before you meet with the Congressional leaders I will submit talking points that reflect the suggestions in Stu's memo, as well as the views of others.
- 3. Stu and I hope that you will, before leaving for Panama, approve the recommendation in the attached joint memo authorizing Frank Moore to set up the meeting with Congressional leaders. Stu just phoned to say that if we don't do this right away, our prospects for success on the energy front will slip.

DECLASSIFIED Per; Rac Project

ESDN; NLC-126-13-6-1-0

BY) 13 NARA DATE 4/18/13

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3656

THE WHITE HOUSE

WASHINGTON

CONFIDENTIAL GDS

June 14, 1978

ACTION

MEMORANDUM FOR:

THE PRESIDENT

FROM:

Cyrus vance (approved betar leaving the country) W. Michael Blumenthal (approved before leaving the country)

James Schlesinger

Charlie Schultze

Stu Eizenstat Frank Moore

Zbigniew Brzezinski

Henry Owen

DECLASSIFIED

Per; Rac Project

ESDN: NLC-126-13-6-1-0

SUBJECT:

Congressional Consultation

About Summit Energy Policy

- This memorandum recommends that you consult with key Congressional leaders about the handling of US energy policy at the Summit.
- Schmidt, Callaghan, and Fukuda have made clear that what we say on this issue will clearly determine whether we can get other countries' growth and trade pledges at the Summit. The fundamental commitment they want from us is that we will take bold action to limit oil imports.
- 3. We believe allied concerns would be met if you said at the Summit that:
- -- it is your objective to raise the average US oil price paid by the users to the world level by 1980;
- -- to achieve this objective you are pressing for legislation, which would be the most desirable outcome;
- -- if legislation has not been enacted by the end of 1978 you will use the administrative powers at your disposal to achieve this same constraining effect on US oil imports, in ways consistent with your other relevant goals.

Such a pledge would leave you free to choose among the different forms of administrative action open to you.

If you are to make such a statement at the Summit, you will wish to consult Congressional leaders beforehand. It would be useful to consult as soon as possible, so that the results can

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be taken into account in pre-Summit planning. The best time for such consultation would be next week, when Cy Vance and Mike Blumenthal will have returned from the OECD Ministerial Meeting, and can report first hand on relevant foreign attitudes. We will supply talking points before the meeting.

The members to be consulted would be Senators Baker, Bellmon, Bentsen, Byrd, Jackson, and Long: and Congressmen Anderson, Ashley, Dingell, O'Neill, Staggers, and Ullman.

RECOMMENDATION

That you authorize Frank Moore to invite the members listed above to a meeting with you next week.

Approve

Disapprove

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Electrostatic Copy Made for Preservation Purposes

В

CONFIDENTIAL GDS

THE WHITE HOUSE

WASHINGTON June 10, 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

STU EIZENSTAT

KITTY SCHIRMER

SUBJECT: SUPPLEMENTARY COMMENTS ON VANCE ET AL

MEMO RE CONGRESSIONAL CONSULTATION ON

SUMMIT ENERGY POLICY

In general, we agree with the recommendations made in the memorandum from Vance and others concerning the Congressional consultation on the energy statement proposed for the Summit. We have two areas of concern which are not entirely clear in the joint memo, however.

Congressional Consultation

The statement which the Vance memo recommends that you make at the Summit could have very substantial impacts on the remaining negotiations on the National Energy Plan. It is crucial that the consultation session go well beyond just a "this is what I would like to do" kind of meeting. We should work hard to obtain as careful and searching a judgment as possible from each of the Members invited on how such a statement would affect the first four parts of the NEP and also the tax-related negotiations.

We should recognize in advance that we may face a difficult choice between a statement which is most effective from a Summit standpoint, and a statement which minimizes adverse impacts on chances of legislative action. We may well want to modify the formulation of the Summit statement presented in the Vance memo to avoid jeopardizing COET or other parts of the NEP.

Specific Comments on the Proposed Summit Statement

Item three of the Vance memo outlines a proposed approach to energy policy for the Summit. In general, this reflects a consensus reached at a meeting on the subject. recommend that the formulation presented in the Vance memo be changed in two respects:

DECLASSIFIED Per: Rac Project

- 1. The first bullet states, "it is your object to raise the average U. S. oil price...to the world level by 1980." This should be changed to make clear that our target date is the end of 1980. The most recent formulations of COET discussed with the Congress would not achieve the world price until the end of 1980 or perhaps even January 1981.
- 2. The third bullet phrases your pledge to act administratively more bluntly than may be necessary to accomplish the desired effect at the Summit. We would recommend rephrasing it as follows:
- -- if legislation has not been enacted by the end of 1978 you will still have a range of administrative powers which you are prepared to use to accomplish the same constraining effect on oil imports.



THE WHITE HOUSE

WASHINGTON
June 16, 1978

0

MEMORANDUM FOR THE PRESIDENT

FROM:

HUGH CARTER

SUBJECT:

Weekly Mail Report (Per Your Request)

Below are statistics on Presidential and First Family:

INCOMING	WEEK ENDING 6/9	WEEK ENDING 6/16
Presidential	19,270	19,705
First Lady	1,655*	1,485
Amy	240	250
Other First Family	45	50
TOTAL	21,210	21,490
BACKLOG		
Presidential	2,035	2,490
First Lady	110	140
Amy	0	0
Other	0	0
TOTAL	2,145	2,630
DISTRIBUTION OF	PRESIDENTIAL MAII	ANALYZED
DISTRIBUTION OF Agency Referrals	PRESIDENTIAL MAII	ANALYZED
· · · · · · · · · · · · · · · · · · ·		
Agency Referrals	9%	10%
Agency Referrals WH Correspondence	9% 50%	10% 45%
Agency Referrals WH Correspondence Unanswerable Mail	9% 50% 19%	10% 45% 18%
Agency Referrals WH Correspondence Unanswerable Mail White House Staff	9% 50% 19% 4%	10% 45% 18% 5%
Agency Referrals WH Correspondence Unanswerable Mail White House Staff Other	9% 50% 19% 4% 18%	10% 45% 18% 5% 22%
Agency Referrals WH Correspondence Unanswerable Mail White House Staff Other TOTAL	9% 50% 19% 4% 18%	10% 45% 18% 5% 22%
Agency Referrals WH Correspondence Unanswerable Mail White House Staff Other TOTAL NOT INCLUDED ABOVE	9% 50% 19% 4% 18%	10% 45% 18% 5% 22%
Agency Referrals WH Correspondence Unanswerable Mail White House Staff Other TOTAL NOT INCLUDED ABOVE Form Letters	9% 50% 19% 4% 18% 100%	10% 45% 18% 5% 22% 100%

cc: Senior Staff

*Not Included Above: IWY Propaganda--90 W/E 6/9

MAJOR ISSUES IN CURRENT PRESIDENTIAL ADULT MAIL Week Ending 6/16/78

ISSUES	PRO	CON	COMMENT ONLY	NUMBER OF LETTERS
Support for Increased Imports of Beef	3%	97%	0	479
Proposed Amendment S.2899 to Endangered Species Act	2%	98%	0	223
Proposed Work Week Reduction for Federal Fire Fighters HR3161 (1)	99%	1%	0	204
Support for Labor Law Reform Legislation	1%	99%	0	197
Suggestions re: Tax Reform Package	0	0	100%	176
Support for Proposed Middle East Aircraft Sale	4%	88%	8%	142
Support for Protest against Cambodian Abuses	100%	0	0	142
			TOTAL	1,385

(1) PROPOSED LEGISLATION RE: FIRE FIGHTERS (99% Pro)

Federal fire fighters urge the President to favor this reduction of their hours, as it would enable them to see more of their families, and the government could benefit from the elimination of their overtime. THE WHITE HOUSE.
WASHINGTON

This was in RSC's ontgoing mail.

Canl

Rickfrom Panama rsil MTN - GATT Cal/Van IDB - WB NAM

Prices - Sugar - Coffee

Peris forhere > foughabites

low fund - mufbilat inst

reform

LDC's borrow to grow
debt hap

Common froms

2) Xfor of resources 3) Reform IMF, etc

4) Debt

Rheloric -> practice likes Geneva Bonn/7 -> UNE TAD/9

THE WHITE HOUSE WASHINGTON

June 16, 1978

To Senator Strom Thurmond

Thank you for your letter of June 13 concerning the exchange of the Instruments of Ratification relating to the Panama Canal Treaties in Panama Friday.

While I fully understand your concern that Panama's Foreign Ministry Communique and its Instrument of Ratification not circumvent the letter and the spirit of the Senate's Treaty, I want to reassure you that you need have no fears on that score.

The Communique is a non-binding commentary by the Panamanian government. Although it clearly expresses concern with certain reservations, notably DeConcini's and Nunn's, it does not repudiate or reject anything in the Treaty.

As for Panama's Instrument of Ratification, it contains two understandings and a declaration. The first Panamanian understanding reaffirms the commitments of both countries to certain provisions concerning non-intervention contained in the United Nations and Organization of American States charters. The second provides that any action to maintain the Neutrality Treaty be taken in a manner consistent with the "principles of mutual respect and cooperation." The declaration states that Panama's independence is "guaranteed by the unshakeable will of the Panamanian people," who will reject any attempt at intervening in their internal affairs. The entire instrument has been reviewed and accepted by the Senate leadership, and I do not think it poses any problems for us.

Most important, however, is that in the act of signing the Protocol of Exchange, both governments formally accept all the amendments and reservations in the Senate's Resolutions of Ratification. I have asked the State Department to be sure that this point is clearly made in our public statements concerning the signing of the Protocol.

We briefed the press on the ratification documents today, and the documents themselves will be made public tomorrow. This is in accordance with a schedule we have arranged with the Panamanians, and I am sure that you will appreciate the difficulty of coordinating a change in schedules now. Our two governments must both concern themselves with obtaining maximum domestic understanding of the significance of the act that will take place in Panama on Friday.

I appreciate your frankness and the depth of your concern. The act that will occur on Friday is an important step in affirming Panamanian and U.S. acceptance of the Treaties. Together with my discussions with General Torrijos and the other chiefs of state who will be attending the ceremony, it will provide an opportunity for us all to clarify our respective obligations in this matter and to begin planning the steps necessary for implementation.

Sincerely,

Timuy Carter

The Honorable Strom Thurmond United States Senate Washington, D. C. 20510

60 e Ratification of Panama Corol Traction



3664 Add-on

MEMORANDUM

THE WHITE HOUSE WASHINGTON

6-14-78

MEMORANDUM FOR:

THE PRESIDENT

FROM:

ZBIGNIEW BRZEZINSKI

7B.

SUBJECT:

Response to Senator Thurmond's Letter

We have drafted a letter to Senator Thurmond along the lines of the memorandum which I gave to you this morning. Jim Fallows has cleared it.

RECOMMENDATION:

That you sign the letter at Tab A.

✓ APPROVE

DISAPPROVE

RECEIVED

SEP1 6 1980

CENTRAL FILES



THE WHITE HOUSE WASHINGTON

Supare nice
reply to the
super
based on your
memo - LMS

MEMORANDUM FOR:

THE PRESIDENT

FROM:

zbigniew brzezinski

SUBJECT:

Response to Thurmond's Fears

On the eve of your trip, Thurmond's "sense of apprehension" is predictable, but not justified by the facts.

He is concerned that Panama's Foreign Ministry Communique and its instrument of ratification circumvent the letter and the spirit of the Senate's Treaty. This is not true.

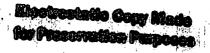
First of all, the Communique is a statement of the government, but not legally binding like a treaty. Secondly, while it clearly expresses concern with certain reservations -- notably DeConcini and Nunn -- it does not repudiate or reject anything in the Treaty.

With regard to Panama's instrument of ratification, it contains two understandings and a declaration. The first Panamanian understanding reaffirms the commitments of both countries to certain provisions regarding non-intervention contained in the UN and O.A.S. charters. The second provides that action to maintain the Neutrality Treaty be done in a manner consistent with the "principles of mutual respect and cooperation."

The declaration states that Panama's independence is "guaranteed by the unshakeable will of the Panamanian people," who will reject any attempt at intervening in their internal affairs. We do not have any problems with these, and State has reviewed them with the Senate leadership, who also accepts them.

Thurmond makes three requests:

(1) That you make the instruments of ratification public immediately. Warren Christopher will brief the press on the documents at 11:30 tomorrow, but we intended to keep an embargo on the documents until the Friday ceremony, and the Panamanians prefer it like that. If you decide to release them immediately, we need to coordinate it with the Panamanians first, and they may be a little suspicious of our trying to move the timing forward. If we release the documents immediately, it is likely



to generate some controversy in the U.S. and Panama and provide more time for the opposition to try to halt the trip.

Should we release them on Thursday after consulting with the Panamanians?

	Yes	No
Or on Friday	?	
	Yes 🗸	No

- (2) That you refuse to sign the documents "without ironclad and public assurances from Panama that they have fully embraced" the Senate's treaties. Thurmond evidently is unaware that in the act of signing of the Protocol of exchange by you and Torrijos, he formally accepts all the amendments and reservations in the Senate's treaties.
- (3) That you inform the American people of Panama's assurances. If you think this request is necessary, we could just include a brief reference in your ratification ceremony statement that the exchange of instruments and the signing of the Protocol signifies Panama's full acceptance of the Senate's treaty and our full acceptance of Panama's treaty. Should we include such a reference?

Yes	No	Let State
		Lo This -
		speaking for me

NATIONAL SECURITY COUNCIL

There was no memo to ZB -- just a forwarding note. A copy was sent to Madeleine Albright. The original noted memo from ZB to the President is attached.

NATIONAL SECURITY COUNCIL

June 15, 1978

TO:

ZBIGNIEW BRZEZINSKI

FROM:

ROBERT PASTOR

The attached was prepared in response to the President's note on your memo to him which he saw this morning.

JOHN C. STENNIS, MISS., CHAIRMAN

HENRY M. JACKSON VASH,
HOWARD V. CANNON, NEV.
THOMAS J. MC INTYRE: N.M.
HARRY P. BYRD, JR., VA.
SAM NUNN, GA.
JOHN C. CULVER, IOWA
GARY HART, COLO.
ROBERT MORGAN, N.G.
WENDELL R. ANDERSON, MINN,
PAUL, HATFIELD, MONT.

JOHN TOWER, TEX.
STROM THURMOND, S.C.
BARRY GOLDWATER, ARIZ.
WILLIAM L. SCOTT, VA.
DEWEY F. BARTLETT, OKLA.
JESSE HELMS, N.C.
JAKE GARN. LITAM

United States Senate

COMMITTEE ON ARMED SERVICES
WASHINGTON, D.C. 20510
June 13, 1978

Jonnow Jonnow

FRANCIS J. SULLIVAN, STAFF DIRECTOR

The President
The White House
Washington, D.C. 20500

Dear Mr. President:

As you know, many of us in the Senate share a sense of apprehension relative to the adverse impacts on our country in connection with the proposed exchange of the instruments of ratification and protocol of exchange relating to the Panama Canal Treaties in Panama Friday.

The State Department has defended the language used in these documents on the grounds the Senate leadership has been briefed and has accepted the instruments as written.

I am personally concerned that the Panamanian instrument of ratification may be designed to avoid not only the letter, but the spirit of the changes made by the Senate, or leaves an opening for future actions by Panama to escape the changes adopted by the Senate.

Especially troublesome is the Foreign Ministry Communique of Panama issued in April which repudiates practically all substantive changes made by the Senate. This document and the Panamanian instrument of ratification could lay the groundwork for Panama to flaunt the Treaties once Panama becomes sovereign in the Panama Canal Zone in the next year or so.

In this connection, I would urge that you make public immediately the texts of the five documents to be signed in Panama this weekend. The members of the Senate and the American people are entitled to know the contents of these documents prior to the signing ceremonies.

Further, I would urge you not sign these documents without ironclad and public assurances from Panama that they have fully embraced the changes made in the Treaties by the United States Senate. If Panama is unwilling to give such assurances in a public and explicit way, it would be a grave mistake to affix your signature as President to these documents.

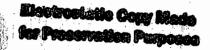
Finally, assuming you are satisfied that Panama's acceptance of the amended Treaties is unequivocal and without qualification, I would advise that you so inform the American people immediately so that there may be a public record to that effect. Such a step would be of great value in any future disputes which are likely to grow out of the many ambiguities in the Treaties. Your careful consideration of the issues raised in this letter will be deeply appreciated by me, as well as other members of the Senate. With kind regards,

Respectfully,

Strom Thurmond

Strom Thurmond

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Staff Secretary	Prepare memo for Brzezinski; (_)
Western Europe/Canada USSR/Eastern Europe	Prepare reply for (_) Prepare memo to (_)
Far East	Prepare SP
PRC & ROC	Recommendations ()
Mid-East/No. Africa	Concurrence/Comments (_)
N/S: Latin America	Appropriate Action(_) Any Action Necessary(_)
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PRESIDENT JIMMY CARTER
PUBLIC ADDRESS IN PANAMA CANAL ZONE
JUNE 17, 1978

A FEW MONTHS AGO, AS I WAS VISITING WITH DAVID McCULLOUCH,...

THE AUTHOR OF "THE PATH BETWEEN THE SEAS",....I BEGAN TO SENSE HIS

ENTHUSIASM FOR THE EXTRAORDINARY ENGINEERING ACHIEVEMENT THE PANAMA

CANAL REPRESENTS.

I HAVE BEEN LOOKING FORWARD TO THIS CHANCE TO VISIT FORT CLAYTON AND MIRAFLORES LOCKS SO I COULD SEE FIRST-HAND THE PROFESSIONALISM AND DEDICATION THAT MAKE THIS CANAL WORK AND KEEP IT SECURE.

(--oyer--)(I AM YERY PROUD OF....)

2

I AM VERY PROUD OF THOSE OF YOU WHO BELONG TO THE VARIOUS MILITARY COMPONENTS OF THE SOUTHERN COMMAND.

THROUGH A LONG AND DIFFICULT PERIOD, YOU HAVE MAINTAINED AT A VERY HIGH LEVEL YOUR PREPAREDNESS FOR THE DEFENSE OF THE CANAL AND FOR THE PROTECTION OF AMERICAN LIVES AND PROPERTY.

(--NEW PAGE--)
(IT IS YOUR EFFORT AND YOUR....)



IT IS YOUR EFFORT AND YOUR TRAINING THAT HAVE KEPT AMERICANS ASSURED OF OUR STRENGTH AND SECURITY HERE.

THOSE OF YOU WHO ARE CIVILIANS -- BOTH AMERICANS AND PANAMANIANS -- HAVE CONTRIBUTED IMMEASURABLY TO THE OPERATION OF THE CANAL.

MY LIFE WOULD BE EASIER IF EVERY GOVERNMENT EMPLOYEE SHOWED THE SAME CONSISTENT COMBINATION OF EFFICIENCY AND TALENT AS YOUR GROUP DOES.

(--over--) (You always do your Job,....)

4

YOU ALWAYS DO YOUR JOB,....AND YOU DO IT WELL.

FOR MANY YEARS, THE LEGAL ARRANGEMENTS GOVERNING THE PANAMA CANAL AND THE ZONE HAVE BEEN A SOURCE OF CONTENTION BETWEEN THE UNITED STATES AND PANAMA.

MOST PEOPLE WHO LOOKED AT THE SITUATION AGREED THAT SOME CHANGE, OF SOME KIND, WAS CALLED FOR.

(--NEW PAGE--)(I THINK MOST OF YOU WHO LIVE....)

for Proposition Perposes

I THINK MOST OF YOU WHO LIVE IN THE CANAL ZONE AGREE WITH THAT.

WE DISAGREED NOT ABOUT WHETHER THERE SHOULD BE CHANGES......
BUT WHAT THOSE CHANGES OUGHT TO BE.

I KNOW EACH OF YOU HAS KNOWN YOU WERE DEFENDING AMERICAN INTERESTS HERE, AND I RESPECT YOUR CONVICTIONS AND YOUR SPIRIT AND YOUR LOYALTY TO YOUR COUNTRY EVEN THOUGH WE DID NOT ALWAYS AGREE ABOUT THE BEST COURSE TO TAKE.

(--over--)(The Senate has acted....)

6

THE SENATE HAS ACTED, AND THE TREATIES ARE NOW A FACT.

I AM NOT HERE TO JUSTIFY THEM,....OR TO SUGGEST THAT IF YOU JUST UNDERSTOOD THE TREATIES BETTER, YOU WOULD LIKE THEM.

I KNOW THAT YOU DO UNDERSTAND THEM, BECAUSE FOR YOU THEY ARE NOT JUST A DISTANT AND IMPERSONAL FOREIGN POLICY ABSTRACTION....BUT SOMETHING THAT ALTERS YOUR LIVES IN A DIRECT AND IMMEDIATE WAY.

(--NEW PAGE--) (YOU KNOW, AS I DO,....)



YOU KNOW, AS I DO, THAT A GREAT DEAL WILL CHANGE AS A RESULT OF THESE TREATIES.

A FEW OF YOU WILL BE LEAVING THE ONLY PLACE ON EARTH YOU HAVE EVER CALLED HOME.

THAT IS A HARD AND PAINFUL THING TO DO.

THE ADJUSTMENTS AND UNCERTAINTIES YOU NOW FACE WILL NOT BE EASY.

- I UNDERSTAND THAT.
- I UNDERSTAND, TOO, WHY YOU LOVE THIS PLACE.

ACCEVENTY-FIVE YEARS AGO,)

8

SEVENTY-FIVE YEARS AGO, AMERICANS CAME HERE AS BUILDERS.

IN QUIET WAYS, WE HAVE BEEN BUILDERS EVER SINCE.

FOR ALL THE REST OF YOUR LIVES, EVERY ONE OF YOU WILL BE PROUD TO HAVE BEEN PART OF THIS CANAL,....PROUD OF WHAT YOU HAVE BUILT AND PROTECTED AND LOVED.

THAT IS EVIDENT NOT ONLY FROM WHAT YOU SAY BUT IN WHAT YOU DO.

(--NEW PAGE--)(THE CARE AND AFFECTION . . .)

THE CARE AND AFFECTION WHICH YOU CONTINUE TO SHOW IN THE OPERATION OF THE CANAL IS CLEAR EVIDENCE OF THE DEEP FEELING WHICH YOU AND THE AMERICAN PEOPLE HAVE FOR THE CANAL.

SO I CAME HERE TODAY NOT TO WIN YOU OVER TO THE DECISION MADE BY ME AND THE CONGRESS, BUT BECAUSE THERE ARE TWO THINGS I VERY MUCH WANT TO SAY:

- -- THE AMERICAN PEOPLE AND I APPRECIATE WHAT YOU ARE DOING HERE.
- -- THE AMERICAN PEOPLE AND I CARE WHAT HAPPENS TO YOU.

(--over--)(In the MILLIONS OF WORDS)

10

IN THE MILLIONS OF WORDS SPOKEN AND WRITTEN ABOUT THE TREATIES, OUR APPRECIATION AND CONCERN HAVE NOT BEEN CLEARLY EXPRESSED.

WE HAVE TRIED TO DEMONSTRATE THESE SENTIMENTS IN THE TREATIES AS WELL AS IN THE SEPARATE AGREEMENTS AND ANNEXES.

THE RIGHTS OF AMERICAN WORKERS WILL BE PROTECTED.

THE TREATIES GUARANTEE TO EMPLOYEES:

(--NEW PAGE--)(IN GENERAL, TERMS AND....)



- -- IN GENERAL, TERMS AND CONDITIONS OF EMPLOYEE WHICH ARE NO LESS FAVORABLE THAN THEY ARE NOW:
 - -- THE RIGHT TO COLLECTIVE BARGAINING;
 - -- OPTIONAL EARLY RETIREMENT.

THE U.S. GOVERNMENT WILL BE RESPONSIBLE TO YOU FOR IMPLEMENTING THE TREATY PROVISIONS FULLY AND FAIRLY.

(--over--) (We will continue do so in....)

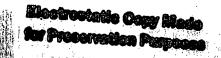
12

WE WILL CONTINUE TO DO SO IN THE ENABLING LEGISLATION.

WE WILL SEE THAT IT ENSURES GOVERNMENT-WIDE JOB PLACEMENT,

AND LIBERALIZED RETIREMENT BENEFITS.

TO THE LIMIT OF OUR ABILITY IN AN INTERNATIONAL AGREEMENT, OUR NEGOTIATIONS WITH PANAMA HAVE SOUGHT TO SECURE YOUR RIGHTS AND YOUR WELFARE AND YOUR SAFETY AND YOUR PEACE OF MIND.



FOR EXAMPLE, WE HAVE TRIED TO PRESERVE DURING THE LIFE OF THE
TREATY AS MANY AS POSSIBLE OF THE CIVIL LIBERTIES THAT AMERICANS CHERISH.

TO ENSURE THAT THEY WILL BE RESPECTED, I DISCUSSED THEM WITH THE PANAMANIAN OFFICIALS YESTERDAY, AND TOLD THEM OF THE IMPORTANCE WE ATTACH TO THESE RIGHTS.

(--over--) (Everyone understands that we....)

14

EVERYONE UNDERSTANDS THAT WE WANT TO ENTER UPON A NEW ERA OF HARMONIOUS COOPERATION AND GOODWILL BETWEEN THE PEOPLE OF PANAMA AND THE AMERICANS ASSOCIATED WITH THE CANAL....AND THAT THERE IS NO ROOM FOR BAD FAITH IN THAT RELATIONSHIP.

IT REQUIRES A HOSPITABLE AND CORDIAL ATTITUDE NOT ONLY ON OUR PART,
BUT ON PANAMA'S AS WELL.

WE KNOW THAT PANAMA WILL SHOW STRICT REGARD FOR ALL ITS RESPONSIBILITIES TOWARD YOU.

(--NEW PAGE--) (WE HAVE ALSO TRIED....)



HE HAVE ALSO TRIED TO CARRY OUT OUR OBLIGATION TO YOU BY
ENSURING THAT THE TERMS AND CONDITIONS OF YOUR EMPLOYMENT WILL GENERALLY
STAY THE SAME WHEN THE TREATY GOES INTO EFFECT.

WE KNOW THAT THE CIRCUMSTANCES UNDER WHICH YOU WORK MATTER A GREAT DEAL, AS DO GOOD SCHOOLS, MEDICAL CARE, AND OTHER SERVICES.

THESE HAVE NOT BEEN NEGLECTED IN THE NEGOTIATIONS.

(--over--) (According to the treaties....)

16

ACCORDING TO THE TREATIES, THE CANAL WILL INCREASINGLY BE A PLACE OF PANAMANIAN EMPLOYMENT.

SOME OF YOU WILL LEAVE VERY SOON;....OTHERS CAN REMAIN LONGER.

I AM RELYING ON ALL OF YOU TO HELP MAKE THIS TRANSITION AS SMOOTH AS POSSIBLE.

THAT IS YOUR DUTY,....AND THE PEOPLE OF BOTH NATIONS EXPECT NOTHING LESS.

(--NEW PAGE--) (WE ARE TRYING,....)

WE ARE TRYING -- AND WE HOPE YOU WILL HELP US SUCCEED -TO BRING ABOUT A SUCCESSFUL NEW CHAPTER IN THE HISTORY OF THE CANAL
THAT YOU HAVE MANAGED AND CARED FOR SO LONG.

YOU HAVE BROUGHT CREDIT TO YOURSELVES AND YOUR COUNTRY BY OPERATING THE CANAL EFFICIENTLY, HONESTLY, AND HONORABLY FOR THE BENEFIT OF ALL NATIONS.

(--over--) (The time when this was....)

18

THE TIME WHEN THIS WAS AMERICA'S JOB ALONE IS NOW COMING TO AN END.

THE TREATIES REFLECT THAT TIME,....AND IN SO DOING, THEY HELP GUARANTEE THAT THE REST OF THE WORLD WILL RECOGNIZE OUR ESSENTIAL FAIRNESS AND DECENCY AS A PEOPLE.

THE FUTURE OF THIS WATERWAY WILL DEPEND ON THE COOPERATION AND UNDERSTANDING OF BOTH PANAMANIANS AND AMERICANS.

(--NEW PAGE--) (I KNOW THAT SOMEDAY,...)



I KNOW THAT SOMEDAY WE WILL JOIN IN LOOKING BACK.....
WITH ADMIRATION AND RESPECT.....AT THE DEDICATION AND DEVOTION
OF THE THOUSANDS OF EMPLOYEES -- AMERICAN AND PANAMANIAN -- WHO
MADE AND CONTINUE TO MAKE THE CANAL ONE OF THE SUPREME HUMAN
ACHIEVEMENTS OF ALL TIME.

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PRESIDENT JIMMY CARTER DEPARTURE STATEMENT AT TOCUMEN AIRPORT

MY STAY IN PANAMA HAS BEEN BRIEF.
BUT THE PAST TWO DAYS HAVE BEEN FULL OF PROMISE.

(-- O<u>VE</u>R --) (We have opened a new...)

WE HAVE OPENED A NEW ERA OF PARTNERSHIP BETWEEN THE UNITED STATES AND PANAMA.

WE HAVE PUT THE SEAL ON AGREEMENTS THAT WERE A DECADE AND A HALF IN THE MAKING -- AGREEMENTS THAT ELIMINATE THE INJUSTICES OF THE PAST AND ESTABLISH THE FRAMEWORK FOR THE PANAMA CANAL TO CONTINUE SERVING WORLD COMMERCE FOR GENERATIONS TO COME.

(-- NEW PAGE --)
(I DEEPLY APPRECIATE...)

4

I DEEPLY APPRECIATE THE WARM HOSPITALITY OF OUR PANAMANIAN HOSTS.

GENERAL TORRIJOS, PRESIDENT LAKAS, AND THE PANAMANIAN PEOPLE HAVE SHOWN US EVERY COURTESY.

THE SINCERE GOOD WILL WHICH WE HAVE FELT HERE GIVES
PROMISE THAT THE PARTNERSHIP BETWEEN PANAMA AND THE UNITED
STATES UNDER THE NEW TREATIES WILL BE A COOPERATIVE AND
PRODUCTIVE ONE.

(-- O<u>VER</u> --) (The events of the....)

THE EVENTS OF THE PAST TWO DAYS SHOULD MAKE ALL OF MY FELLOW COUNTRYMEN PROUD:

-- PROUD THAT WE HAVE DEALT FAIRLY WITH A LOYAL FRIEND.

(-- NEW PAGE --)
(PROUD, ONCE AGAIN...)

- -- PROUD, ONCE AGAIN, OF THE ROLE OUR COUNTRY HAS
 PLAYED IN DEVELOPING THE GREAT INTERNATIONAL PUBLIC UTILITY
 THAT IS THE PANAMA CANAL.
- -- PROUD THAT IN COOPERATION WITH PANAMA WE HAVE SET

 AN EXAMPLE OF HOW NATIONS CAN SETTLE THEIR DIFFERENCES

 PEACEFULLY AND IN A SPIRIT OF MUTUAL RESPECT.

(-- OVER --)

THESE TWO DAYS HAVE ALSO BEEN OF DEEP SIGNIFICANCE FOR THE HEMISPHERE AS A WHOLE.

THE PRESENCE HERE IN PANAMA OF LEADERS FROM LATIN

AMERICAN AND CARIBBEAN DEMOCRACIES UNDERSCORES OUR SHARED

COMMITMENT TO COOPERATION AMONG THE NATIONS OF THE

AMERICAS ON THE BASIS OF SOVEREIGN EQUALITY.

(-- NEW PAGE --)
(In the years to come...)



IN THE YEARS TO COME WE WILL WORK TOGETHER TO CARRY OUT THAT COMMITMENT, AND, THROUGH IT, TO FOSTER THE ECONOMIC AND SOCIAL WELL-BEING OF OUR PEOPLE AND ADVANCE THE CAUSE OF DEMOCRACY AND INDIVIDUAL RIGHTS.

END OF TEXT

ok J

PRESIDENT JIMMY CARTER
RATIFICATION CEREMONY STATEMENT 3:43 p.m.
Tune 10, 1978

GENERAL TORRIJOS, PRESIDENT LAKAS, PRESIDENT PEREZ,

PRESIDENT LOPEZ MICHELSEN, PRESIDENT LOPEZ PORTILLO,

PRESIDENT CARAZO, PRIME MINISTER MANLEY, DISTINGUISHED GUESTS,

AND FRIENDS --

(-OVER-) (I WANT TO THANK . . .)

2

I WANT TO THANK GENERAL TORRIJOS AND PRESIDENT LAKAS
FOR THEIR INVITATION TO PARTICIPATE IN THIS CEREMONY.

I ACCEPTED IT BECAUSE I WANT TO DRAMATIZE MY APPRECIATION

FOR THIS ACHIEVEMENT -- A FIRMER, MORE PRODUCTIVE FRIENDSHIP

BETWEEN THE UNITED STATES AND PANAMA, AND, MORE BROADLY,

A GAIN FOR THE CAUSE OF PEACE AND COOPERATION AMONG ALL NATIONS.

(-NEW PAGE-) (WE ARE HONORED BY....)

WE ARE HONORED BY THE PRESENCE OF THE LEADERS OF THE FIVE DEMOCRATIC COUNTRIES WHO GAVE ENCOURAGEMENT AND ADVICE TO BOTH SIDES DURING THE FINAL TREATY NEGOTIATIONS.

(-OVER-) (I AM GRATEFUL TO THEM...)

4

I AM GRATEFUL TO THEM -- NOT ONLY FOR THE SERIOUS AND HELPFUL ROLE THEY PLAYED IN THOSE DAYS, BUT ALSO FOR THEIR CONTINUING LEADERSHIP IN DEALING WITH SUCH CRUCIAL MATTERS AS WORLD PEACE, NUCLEAR NON-PROLIFERATION, THE STATUS OF HUMAN RIGHTS AND DEMOCRATIC GOVERNMENTS, AND BETTER RELATIONSHIPS BETWEEN THE DEVELOPED AND THE DEVELOPING COUNTRIES.

(-NEW PAGE-) (IT IS NOW THREE-QUARTERS.)

IT IS NOW THREE-QUARTERS OF A CENTURY SINCE THE FIRST SPADE OF EARTH WAS TURNED IN THE BUILDING OF THE PANAMA CANAL.

THIS "PATH BETWEEN THE SEAS" REMAINS ONE OF THE GREATEST AND MOST BENEVOLENT CREATIONS EVER WROUGHT BY HUMAN LABOR AND HUMAN INGENUITY.

(-OVER-) (AS A NEUTRAL ARTERY....)

6

AS A NEUTRAL ARTERY FOR THE SHIPS OF ALL NATIONS, THE CANAL HAS CONTRIBUTED IMMENSELY TO THE PEACEFUL WORK OF THE WORLD.

THE TREATIES WE SOLEMNIZE TODAY WILL HELP PERPETUATE

THAT PEACEFUL WORK FOR MANY GENERATIONS TO COME.

(-NEW PAGE-) (UNDER THE TREATIES....)

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The state of the s

UNDER THE TREATIES, OUR TWO GOVERNMENTS AGREE TO MAINTAIN
THE NEUTRALITY AND SECURITY OF THE CANAL.

AT THE SAME TIME, WE HAVE REAFFIRMED OUR COMMITMENT TO HONOR NATIONAL SOVEREIGNTY AND THE PRINCIPLE OF NON-INTERVENTION, WHICH IS ENSHRINED IN THE CHARTERS OF THE ORGANIZATION OF AMERICAN STATES AND THE UNITED NATIONS.

(-over-) (During the Long . . .)

8

DURING THE LONG NEGOTIATIONS, BOTH SIDES HELD TO A VISION OF FRIENDSHIP AND GOODWILL.

BOTH SIDES WERE DETERMINED TO BUILD A NEW RELATIONSHIP OF EQUITY AND MUTUAL RESPECT.

BECAUSE OF THAT VISION, BECAUSE OF THAT DETERMINATION, WE WERE FINALLY ABLE TO REACH AGREEMENT.

(-NEW PAGE-) (NOW, AFTER 14 YEARS....)

NOW -- AFTER FOURTEEN YEARS ON OPPOSITE SIDES OF THE BARGAINING TABLE -- WE SIT TOGETHER AS PARTNERS, EQUALLY COMMITTED TO PUTTING INTO PRACTICE THE AGREEMENTS WE HAVE FORGED.

(-over-) (During the period of....)

10

DURING THE PERIOD OF TRANSITION WHICH LIES AHEAD, THE
UNITED STATES AND PANAMA WILL BE WORKING CLOSELY TOGETHER.

BOTH OUR COUNTRIES WANT THAT TRANSITION TO BE SMOOTH AND
EFFECTIVE.

(-NEW PAGE-) (UNDER THE TREATIES....)

UNDER THE TREATIES, BOTH OF US ARE COMMITTED TO SAFEGUARDING
THE INTERESTS OF THOSE AMERICANS AND PANAMANIANS WHO HAVE OPERATED
THE CANAL SO EFFICIENTLY AND EXPERTLY DURING ITS PERIOD OF
AMERICAN STEWARDSHIP.

(-over-) (Together, our two countries...

12

TOGETHER, OUR TWO COUNTRIES HAVE SET AN EXAMPLE OF PEACEFUL AND SUCCESSFUL NEGOTIATION THAT HAS FEW PARALLELS IN HISTORY.

WE HAVE DEMONSTRATED OUR MUTUAL SINCERITY AND GOODWILL.

(-NEW PAGE-) (IN THE FACE OF....)